CHAPTER 5 COORDINATION AND PUBLIC INVOLVEMENT

This chapter discusses coordination and public involvement associated with the Environmental Impact Statement (EIS) process. The Federal Aviation Administration's (FAA's) environmental review complies with public involvement requirements and policies including National Environmental Policy Act of 1969, as Amended (NEPA), applicable special purpose laws, Council on Environmental Quality (CEQ) Regulations for Implementing the Procedural Provisions of NEPA (40 Code of Federal Regulations (C.F.R.) §§ 1503.1(a) and 1506.6)), FAA Order 1050.1F, Environmental Impacts: Policies and Procedures, FAA Order 5050.4B, NEPA Implementing instructions for Airport Actions, and United States Air Force's (USAF's) 32 C.F.R. Part 989, Environmental Impact Analysis Process. Throughout this process, FAA is directed to "[m]ake diligent efforts to involve the public in preparing and implementing [its] NEPA procedures."

5.1 NOTICE OF INTENT (NOI)

The FAA issued a *Federal Register* Notice on August 19, 2016², announcing its intent to prepare an EIS for the Proposed Airfield Safety Enhancement Project (ASEP) including real property transactions at Tucson International Airport (TUS or the Airport) in Pima County, Arizona (the Proposed Action). A copy of the NOI is provided in **Appendix A**.

5.2 NATIVE AMERICAN TRIBAL CONSULTATION

The FAA initiated Government-to-Government consultation with various affected Native American Tribes, as described in Federal Executive Order (EO) 13175 "Consultation and Coordination with Indian Tribal Governments" and FAA's Order 1210.20 "American Indian and Alaska Native Tribal Consultation Policy and Procedures" to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes. The process was initiated by FAA in April 2017 by notifying federally recognized Native American tribes, in writing, including the Gila River Indian Community, the Hopi Tribe of Arizona, the Pascua Yaqui Tribe of Arizona, the Tohono O'odham Nation, and the Yavapai-Apache Nation of the Camp Verde Indian Copies of the letters sent to the tribal officials are available in Reservation. Appendix J. The Hopi Tribe responded requesting continued consultation if the Proposed Action has the potential to adversely affect prehistoric sites. A copy of the letter received by the Hopi Tribe is included in **Appendix J**. The FAA made follow up telephone calls and sent emails to the federally recognized tribes that had not earlier responded in March 2018 prior to the issuance of this Draft EIS. No additional issues

¹ 40 C.F.R. § 1506.6(a).

² 81 FR 55518

were identified at that time. Each of the federally recognized tribes are being provided notice of the availability of the Draft EIS and the opportunity to provide comments.

5.3 SCOPING

FAA Order 1050.1F³, states that scoping is a required part of the EIS process. 40 C.F.R. § 1501.7 *Scoping*, states, "*There shall be an early and open process for determining the scope of issues to be addressed and for identifying significant issues related to the proposed action."* The FAA uses scoping to ensure that the EIS documents address the concerns of both the public and other governmental agencies. NEPA gives all persons, organizations, and government agencies the right to review and comment on proposed Federal actions that are evaluated by an EIS. Scoping for a proposed project must occur early in the process, before the EIS is prepared.

The FAA, in cooperation with USAF and the National Guard Bureau (NGB), completed a number of governmental agency and public scoping activities to determine the range of issues to be analyzed, and to what magnitude they were to be treated in the EIS. In an effort to identify potential issues, coordination letters and scoping packages were mailed to the following key agencies as shown in **Table 5-1**.

Table 5-1
SCOPING AGENCIES
Tucson International Airport

United States Environmental Protection Agency - Region 9 Kathleen Goforth Manager-Environmental Review Section 75 Hawthorne Street (WTR-9) San Francisco, CA 94105	United States Fish and Wildlife Service Jean Calhoun Assistant Field Supervisor 201 North Bonita, Suite 141 Tucson, AZ 85745
United States Environmental Protection Agency - Region 9 Jeanne Geselbracht NEPA Reviewer 75 Hawthorne Street (WTR-9) San Francisco, CA 94105	United States Fish and Wildlife Service Scott Richardson Assistant Field Supervisor 201 North Bonita, Suite 141 Tucson, AZ 85745
United States Army Corps of Engineers Sallie Diebolt Chief, AZ Branch Regulatory Division 3636 N. Central Ave., Suite 900 Phoenix, AZ 85012	United States Fish and Wildlife Service Steve Spangle Field Supervisor 9828 North 31st Avenue Phoenix, AZ 85051

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FAA Order 1050.1F, Chapter 7, Section 7-1.2 paragraph(c).

Table 5-1, Continued SCOPING AGENCIES Tucson International Airport

United States Air Force	Arizona State Historic Preservation Office
National Guard Bureau	Kathryn Leonard
Colonel Troy R. Wertz	Arizona State Parks
3501 Fletchet Avenue, ANGRC	1100 W. Washington Street
Joint Base Andrews, MD 20762	Phoenix, AZ 85007
United States Air Force	Arizona Department of Environmental
Jared Scott	Quality
Chief, Industrial Facilities Branch	Sherri Zendri
AFLCMC/WNVC	Director of Administrative Council
1981 Monahan Way (Bldg. 12), Rm. 128	1100 W. Washington Street
Wright-Patterson AFB, OH 45433	Phoenix, AZ 85007
United States Air Force	Arizona Game and Fish Department
Jeff McCann	Laura Canaca
AFP 44 IPT Lead/Environmental Engineer	Project Evaluation Supervisor
AFLCMC/WNVC	5000 West Carefree Highway
1981 Monahan Way (Bldg. 12),	Phoenix, AZ 85086
Rm. 128	
Wright-Patterson AFB, OH 45433	
United States Air Force	Arizona State Land Department
Alex Briskin	Tim Bolton
Chief, Acquisition Environmental &	177 N Church, Suite 1100
Industrial Facilities Division	Tucson, AZ 85701
AFLCMC/WNV 1801 Tenth Street, Building 8	
Wright-Patterson AFB, OH 45433	
National Park Service - Southern AZ	Federal Emergency Management Agency
Stephanie McDonald	Region IX
Environmental Protection Specialist	Alessandro Amaglio
3636 N. Central Ave., Suite 410	Regional Environmental Officer
Phoenix, AZ 85012	1111 Broadway, Suite 1200
602-794-3804	Oakland, CA 94607
City of Tucson Historic Preservation	City of South Tucson
Jonathan Mabry, PhD	Richard Salaz
Historic Preservation Officer	Planning Director
149 N Stone, 3rd Floor	1601 South 5th Avenue
Tucson, AZ 85701	Tucson, AZ 85713
City of Tucson	Pima County
James MacAdam	John Moffatt
Project Manager	Economic Development Director
City Hall, 10th Floor West	130 W. Congress Street, 10th Floor
255 W. Alameda	Tucson, AZ 85701
Tucson, AZ 85726	

Table 5-1, Continued SCOPING AGENCIES Tucson International Airport

United States Air Force National Guard Bureau Colonel Troy R. Wertz 3501 Fletchet Avenue, ANGRC Joint Base Andrews, MD 20762 Tohono O'odham Nation Edward D. Manuel Chairman PO Box 837	Arizona State Historic Preservation Office Kathryn Leonard Arizona State Parks 1100 W. Washington Street Phoenix, AZ 85007 Pima Association of Governments Nathan Barrett 177 N. Church Ave., Suite 405 Tucson, AZ 85701
Sells, AZ 85634 Tohono O'odham Nation, San Xavier District Mark Pugh Principal Planner 2018 W. San Xavier Road Tucson, AZ 85746	Pima County Natural Resources, Parks, and Recreation Chris Cawein Director 3500 West River Road Tucson, AZ 85741
Tohono O'odham Nation, San Xavier District Michael K. Bends Planning Administrator 2018 W. San Xavier Road Tucson, AZ 85746	Pima County Department of Environmental Quality Karla Reeve-Wise Environmental Compliance Officer 201 North Stone Avenue, 4th Floor Tucson, AZ 85701
Tucson Airport Authority Bonnie Allin President/CEO 7250 South Tucson Blvd, Suite 300 Tucson, AZ 85756	Pima County Regional Flood Control District Suzanne Shields Director 97 East Congress Street, 3rd Floor Tucson, AZ 85701
Tucson Airport Authority Mike Smejkal Sr. Director of Development Services 7250 South Tucson Blvd, Suite 300 Tucson, AZ 85756	Pima County Cultural Resources and Historic Preservation Linda Mayro 201 N. Stone Ave, 6th Floor Tucson, AZ 85741
Raytheon Paul Kramkowski Manager-Facilities Operations Facility Management & Real Estate Raytheon Missile Systems PO Box 11337, Bldg M05, MS08 Tucson, AZ 85734	Pima County Department of Environmental Quality Ursula Nelson Director 33 N. Stone Avenue, Suite 700 Tucson, AZ 85701

In addition, scoping packages were sent via email to the following identified in **Table 5-2**.

Table 5-2
ADDITIONAL SCOPING PACKAGE RECIPIENTS
Tucson International Airport

Pima County Thomas Coyle, Program Manager Thomas.Coyle@pima.gov	Arizona Department of Transportation Aeronautics Group Jennifer Grunest
	jgrunest@azdot.gov
Arizona State Land Department	FEMA Region IX
Micah Horowitz	Alessandro Amaglio
mhorowitz@azland.gov	Alessandro.Amaglio@fema.dhs.gov
Pima Association of Governments	Pima Association of Governments
Jameson Brown	Chris Blue
jbrown@pagregion.com	cblue@pagregion.com

The agencies were invited to attend a Governmental Agency Scoping Meeting for all federal, state, and local regulatory agencies, which have jurisdiction by law or have special expertise with respect to any potential environmental impacts associated with the proposed action, and to provide any information they wished to be considered in the EIS. The Governmental Agency Scoping Meeting was held in Tucson at 1:00 p.m. on September 22, 2016, at the Tucson Executive Terminal at the base of the old Airport Traffic Control Tower (ATCT) building with "Tucson" on the side. At this meeting, the FAA made a presentation about the Proposed Action and the preliminary scope of environmental analysis to be included in the EIS. A copy of the scoping materials presented at the meeting are provided in **Appendix A**. Members of the FAA, USAF, NGB, EIS consultant team, and Tucson Airport Authority (TAA) were available to respond to questions and discuss issues.

During the scoping comment period (August 19, 2016 to October 3, 2016), six public agencies submitted comments about the project. These agencies included the Arizona State Historic Preservation Office (SHPO), Arizona Department of Environmental Quality (ADEQ), National Park Service (NPS), the City of Tucson Environmental and General Services, Federal Emergency Management Agency (FEMA) Floodplain Management and Insurance Branch, and the Environmental Protection Agency (EPA). Governmental agency comments during scoping focused on eighteen specific areas. **Table 5-3** provides a summary list of the topics commented on, as well as the location within this document where these issues are addressed. A copy of the full comment and the response to those comments is provided in **Appendix A**.

Table 5-3
AGENCY COMMENTS RECEIVED DURING SCOPING
Tucson International Airport

GENERAL COMMENT	AGENCY	EIS SECTION WHERE COMMENT ADDRESSED
Request that FAA review previous studies for archaeological sites in the study area	Arizona SHPO and EPA	Chapter 3, Section 3.9
Concern about existing hazardous waste at the Airport, that the project should not impact remediation activities, and that additional coordination may be necessary	ADEQ and the City of Tucson Environmental & General Services	Chapter 4, Section 4.8
Request that coordination be conducted with the National Historic Trail division to protect the Juan Bautista de Anza National Historic Trail and that analysis be conducted to determine potential visual and other impacts are identified and if necessary mitigated	NPS	Chapter 3, Section 3.9
Concern about impacts to the San Xavier del Bac National Historic Landmark	NPS	Chapter 3, Section 3.9
Concern about the additional impervious surface caused by the project and impacts to surface water	City of Tucson Environmental & General Services	Chapter 4, Section 4.15
Concern about floodplain encroachment	FEMA and City of Tucson Environmental & General Services	Chapter 4, Section 4.15
Offer data and information concerning the Los Reales Landfill site	City of Tucson Environmental & General Services	Data was obtained from the City of Tucson concerning the Los Reales Landfill site.
Request that flight paths should be evaluated to verify no issues with Davis-Monthan Air Force Base (DMA)	City of Tucson Environmental & General Services	Chapter 4, Section 4.12
Request that all reasonable alternatives be considered and a clear statement of purpose and need be included	ЕРА	Chapter 1 and Chapter 2
Request that the EIS include a jurisdictional determination for all Waters of the United States	EPA	Chapter 3, Section 3.15
Request that the EIS identify all petitioned and listed threatened and endangered species and critical habitat	ЕРА	Chapter 3, Section 3.5

Table 5-3, Continued
AGENCY COMMENTS RECEIVED DURING SCOPING
Tucson International Airport

GENERAL COMMENT	AGENCY	EIS SECTION WHERE COMMENT ADDRESSED
Request that the EIS should estimate air emissions from the action, and provide proposed mitigation measures to minimize emissions of criteria air pollutants and hazardous air pollutants	ЕРА	Chapter 4, Section 4.4
Request that the EIS should include climate change and GHG impacts	EPA	Chapter 4, Section 4.6
Request the EIS conduct coordination efforts with Tribal Governments	EPA	Chapter 4, Section 4.9 Chapter 5, Section 5.2
Request the EIS should address potential noise impacts, hazardous material impacts, and environmental justice impacts	EPA	Chapter 4, Section 4.12 Chapter 4, Section 4.8 Chapter 4, Section 4.13
Request the EIS disclose project's impacts to human health	EPA	Potential direct and indirect impacts of the Proposed Action was assessed to determine the effects on the quality of the human environment (including air quality, visual effects, and noise).
Request the EIS should discuss how the action would support or conflict with Federal, state, tribal, or local land use plans or policies	EPA	Chapter 4, Section 4.10
Request the EIS should include an invasive plant management plan	EPA	See Section 4.5 of this EIS for a discussion of Biological Resource impacts.

In addition to the Governmental Agency Scoping Meeting, a Public Scoping Meeting was held at 6:00 p.m. on September 22, 2016, at the Tucson Executive Terminal at the base of the old ATCT building with "Tucson" on the side.

The public scoping meeting was conducted in an open house format designed to inform the public about the Proposed Action and NEPA process, and allow the public to speak with FAA, USAF, NGB, and TAA representatives on issues and concerns they would like to see addressed in the EIS. During the scoping meeting, FAA staff gave a presentation on the objectives of the Proposed Action. Following the presentation, the public was provided the opportunity to comment on the project. A total of 22 individuals, not including FAA, USAF, NGB, and TAA representatives, signed in at the meeting.

The public had the following five ways to provide comments to the FAA about the scope of the EIS during the scoping period:

- · Submit written comments during the public scoping meeting;
- Provide comments orally to a stenographer at the scoping meeting;
- Provide comments orally by telephoning David Kessler, the FAA Project Manager, at (310) 725-3615;
- Submit comments electronically to dave.kessler@faa.gov; or
- Mail written comments to David B. Kessler, M.A., AICP, Regional Environmental Protection Specialist, AWP-610.1, Airports Division, Federal Aviation Administration, Western-Pacific Region. Mailing address: 15000 Aviation Boulevard, Lawndale, California 90261.

A copy of the scoping materials presented at the meeting and the comments received are provided in **Appendix A** and can also be found at the following website (https://www.airportprojects.net/tus-eis). A total of 18 public comments were received during the scoping comment period (August 19, 2016 to October 3, 2016). Thirteen people provided comments in support of the Proposed Action. Five comments were received concerning the possibility of additional military flights including the F-35 Lightning II fighter aircraft being based at DMA or Tucson Air National Guard Base. Public comments focused on 11 specific areas. **Table 5-4** provides a summary list of the topics commented on, as well as the location within this document where these issues are addressed. A copy of the full comment and the response to those comments are provided in **Appendix A**.

Table 5-4
PUBLIC COMMENTS RECEIVED DURING SCOPING
Tucson International Airport

GENERAL COMMENT	EIS SECTION WHERE COMMENT ADDRESSED
Comments generally in support of the Proposed Action	The comment was noted.
Concerns about the need for the Proposed Action	Chapter 1, Section 1.3
Comments why the EIS will take so long to be completed	The EIS must be prepared pursuant to NEPA, applicable special purpose laws, CEQ Regulations for Implementing the Procedural Provisions of NEPA, FAA Order 1050.1F, Environmental Impacts: Policies and Procedures, FAA Order 5050.4B, NEPA Implementing instructions for Airport Actions, and USAF's 32 C.F.R. Part 989, Environmental Impact Analysis Process. Preparation of this EIS was accelerated pursuant to EO 13807.
Concerns that the project is intended to bring the new F-35 aircraft to TUS	Chapter 2-The need for the Proposed Action at TUS does not involve, in any way, the new F-35 fighter aircraft. Deployment of the F-35 to various installations around the United States and abroad is a decision made by the USAF not dependent upon this specific project. In August 2012, the USAF approved a Record of Decision to station the F-35A at Luke Air Force Base, west of Phoenix, Arizona. At this time, there is no proposal before the USAF or NGB that has identified Tucson Air National Guard Base for placement of the F-35.
Concerns that the noise is getting worse	Chapter 3, Section 3.12 Chapter 4, Section 4.12
Concerns about safety from new munitions storage facilities	Chapter 2, Section 2.7
Concerns about impacts to hazardous materials at TUS	Chapter 4, Section 4.8
Concerns the Study Area is not big enough	Chapter 3, Section 3.2
Concerns about the west ramp and the historical triple hangars	Chapter 3, Section 3.9 Chapter 4, Section 4.9
Concerns about cumulative effects	Chapter 4, Section 4.16
Concerns about the public process	Chapter 5 describes the public process for this EIS.

5.4 AVAILABILITY OF A PURPOSE, NEED, AND ALTERNATIVES WORKING PAPER

The FAA prepared and published a Purpose, Need, and Alternatives Working Paper to provide background information on TUS, a description of the Proposed Action, and the Purpose and Need to which the FAA, USAF, and NGB are responding in evaluating the Proposed Action and alternatives. This Working Paper also identified and evaluated all reasonable alternatives that responded to the Purpose and Need. The FAA issued a *Federal Register* Notice on April 12, 2017 announcing the availability of the Working Paper. Advertisements announcing the availability of the Working Paper were also published in the Arizona Daily Star and La Estrella newspapers. A copy of the *Federal Register* notice, the advertisements, and a copy of the Working Paper are provided in **Appendix A**. The Working Paper was available for public review online at the following website (https://www.airportprojects.net/tus-eis). A copy of the Working Paper was also available at the following libraries identified in **Table 5-5**.

Table 5-5
WORKING PAPER LIBRARIES
Tucson International Airport

Dusenberry-River Library	Murphy-Wilmot Library
5605 East River Road, Suite 105	530 North Wilmot Road
Tucson, AZ 85750	Tucson, AZ 85711
Eckstrom-Columbus Library	Quincie Douglas Library
4350 East 22nd Street	1585 East 36th Street
Tucson, AZ 85711	Tucson, AZ 85713
El Pueblo Library	Sam Lena-South Tucson library
101 West Irvington Road	1607 South Sixth Avenue
Tucson, AZ 85706	Tucson, AZ 85713
El Rio Library	Santa Rosa Library
1390 W Speedway Blvd	1075 S 10th Ave
Tucson, AZ 85745	Tucson, AZ 85701
Himmel Park Library	University of Arizona Main Library
1035 North Treat Avenue	1510 East University Boulevard
Tucson, AZ 85716	Tucson, AZ 85721
Joel D. Valdez Main Library	Valencia Library
101 North Stone Avenue	202 West Valencia Road
Tucson, AZ 85701	Tucson, AZ 85706
Martha Cooper Library	Woods Memorial Library
1377 North Catalina Avenue	3455 North 1st Avenue
Tucson, AZ 85712	Tucson, AZ 85719
Mission Public Library	
3770 South Mission Road	
Tucson, AZ 85713	

In addition, emails were sent to the following community representatives to notify them of the availability of the Working Paper.

- Sunnyside Neighborhood Association
- Barrio Nopal Neighborhood Association
- Elvira Neighborhood Association
- City of Tucson Ward 1
- City of Tucson Ward 5
- Cherry Avenue Neighborhood Association

No comments were received on the Working Paper during the comment period (April 12, 2017 to May 15, 2017).

5.5 PUBLIC WORKSHOP

FAA conducted a public information workshop as part of the process of preparing the Draft EIS. The public information workshop was held at 6:00 p.m. on September 28, 2017, at the Tucson Executive Terminal at the base of the old ATCT building with the word "Tucson" on the side.

The purpose of the Public Workshop was to update the public on the progress of the EIS process and provide an opportunity for the public to learn first-hand what the federal environmental review process for the Proposed Action entails. The public was able to review exhibits illustrating the Proposed Action, the various alternatives considered, and the affected environment. The Public Workshop was conducted in an open house format, with FAA, NGB, and TAA representatives available to provide information and answer questions.

The public was notified of the public information workshop at least 30 days before the scheduled public meeting date in the August 29, 2017 edition of the *Arizona Daily Star* newspaper. In addition, the public was also notified of the public information workshop at least 30 days before the scheduled public meeting date in the August 25, 2017 edition of the *La Estrella* newspaper. A copy of the Public Workshop newspaper notices, as well as the materials presented at the meeting are provided in **Appendix A**. No comments were received at the public workshop.

5.6 **AVAILABILITY OF THE DRAFT EIS**

A Notice of Availability (NOA) was published in the Federal Register on May 18, 2018. The NOA described the Proposed Action, provided the public hearing date, time, and location, informed the public on how to obtain a copy of the Draft EIS, and initiated the public comment period. Advertisements announcing the availability of the Draft EIS were also published in the Arizona Daily Star and La Estrella newspapers. All stakeholders or agencies contacted or who submitted comments during the EIS scoping process were sent a notice of the Draft EIS availability for review via email or letter. The Draft EIS is available for review online at the following website:

https://www.airportprojects.net/tus-eis

A paper copy of the Draft EIS is also available for public review at each of the following libraries identified in **Table 5-6** during normal business hours.

Table 5-6 DRAFT EIS LIBRARIES Tucson International Airport

Dusenberry-River Library	Murphy-Wilmot Library
5605 East River Road, Suite 105	530 North Wilmot Road
Tucson, AZ 85750	Tucson, AZ 85711
Eckstrom-Columbus Library	Quincie Douglas Library
4350 East 22nd Street	1585 East 36th Street
Tucson, AZ 85711	Tucson, AZ 85713
El Pueblo Library	Sam Lena-South Tucson library
101 West Irvington Road	1607 South Sixth Avenue
Tucson, AZ 85706	Tucson, AZ 85713
El Rio Library	Santa Rosa Library
1390 W Speedway Blvd	1075 S 10th Ave
Tucson, AZ 85745	Tucson, AZ 85701
Himmel Park Library	University of Arizona Main Library
1035 North Treat Avenue	1510 East University Boulevard
Tucson, AZ 85716	Tucson, AZ 85721
Joel D. Valdez Main Library	Valencia Library
101 North Stone Avenue	202 West Valencia Road
Tucson, AZ 85701	Tucson, AZ 85706
Martha Cooper Library	Woods Memorial Library
1377 North Catalina Avenue	3455 North 1st Avenue
Tucson, AZ 85712	Tucson, AZ 85719
Mission Public Library	
3770 South Mission Road	
Tucson, AZ 85713	

In addition, the Draft EIS is available for public review at the following locations identified in **Table 5-7** during normal business hours.

Table 5-7 ADDITIONAL LOCATIONS FOR DRAFT EIS REVIEW **Tucson International Airport**

Federal Aviation Administration, Western-Pacific Region 15000 Aviation Boulevard Office of Airports, Room 3012 Lawndale, California 90261	Federal Aviation Administration Western-Pacific Region, Airports Division Phoenix Airports District Office 3800 N Central Avenue Suite 1025, 10th Floor Phoenix, AZ 85012
Tucson Airport Authority 7250 South Tucson Boulevard Suite 300 Tucson, AZ 85756	Prioentx, AZ 63012

If you have important information that has not been considered in this document or comments on the Draft EIS, please send your written comments to the following:

> David B. Kessler, M.A., AICP, Regional Environmental Protection Specialist, Office of Airports, AWP-610.1, Federal Aviation Administration, Western-Pacific Region. 15000 Aviation Boulevard, Lawndale, California 90261

Comments are due no later than 5:00 p.m. Pacific Daylight Time on Friday **July 6, 2018**. Please allow sufficient time for mailing.

Before including your name, address and telephone number, email or other personal identifying information in your comment, be advised that your entire comment - including your personal identifying information - may be made publicly available at any time. While you can ask us in your comment to withhold from public review your personal identifying information, we cannot guarantee that we will be able to do so.

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